



Utah Commission  
on Criminal and  
Juvenile Justice

# 2010 ANNUAL REPORT

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The Utah Commission on Criminal and Juvenile Justice coordinates criminal and juvenile justice policy among the various branches and levels of government. Commission policy is developed and honed by leveraging the expertise of judges, administrators, legislators and citizen representatives to ensure that all voices are heard and the best policies are implemented. In addition, the Commission conducts on-going research and seeks to implement justice programming using evidence-based practices. Where possible the Commission funds these initiatives using grant resources.

## CCJJ Update

### Grant Overview

In FY 2010, CCJJ distributed \$9,496,333 in 312 grants to state, local and non-profit agencies for critical adult and juvenile justice initiatives.

### Judicial Nominating Commission

During the 2010 General Session CCJJ was given the responsibility to manage nine judicial nominating commissions throughout the state. When a judicial vacancy exists, the appropriate nominating commission receives applications from individuals interested in

serving as a judge, interviews selected applicants and certifies a list nominees to the Governor who then appoints a judge from the list of nominees. Judicial appointees are subject to Senate confirmation.

### Gang Task Force

The Gang Task Force continues work on three priority projects: an assessment of the gang problem in Utah; best practices for addressing gang crime; and a website that will provide information and resources to parents, educators, and policy makers. The Task Force is working with CCJJ researchers and the Criminal Justice Center at the University of Utah.

### Jail Reimbursement

In 2009, CCJJ was assigned responsibility for management of the state's Jail Reimbursement Program. The jail reimbursement program seeks to financially compensate counties for housing inmates sentenced to jail as a condition of felony probation. In fiscal year 2010 the Commission verified 388,592 bed days. The total amount dispersed in FY10 by the Division of Finance was \$6,734,144.

### Mentally Ill Offender Initiative

The Mental Health Initiative continues to work on expanding mental health courts throughout the state and to increase the number of law enforcement officers trained in mental health related crisis intervention.

### Domestic and Sexual Violence

The Office on Domestic and Sexual Violence works on issues that deal with family violence, rape and sexual assault and dating violence. Responsibilities include encouraging policies that increase public awareness; strengthening language in law and bills that reduce sexual violence; and directing and supporting agencies and organizations that work to end domestic violence, rape and sexual assault in our local communities. The office is working to implement recommendations and strategies from the sexual violence summit and to support the work of the Utah Sexual Violence Council.

### Extraditions

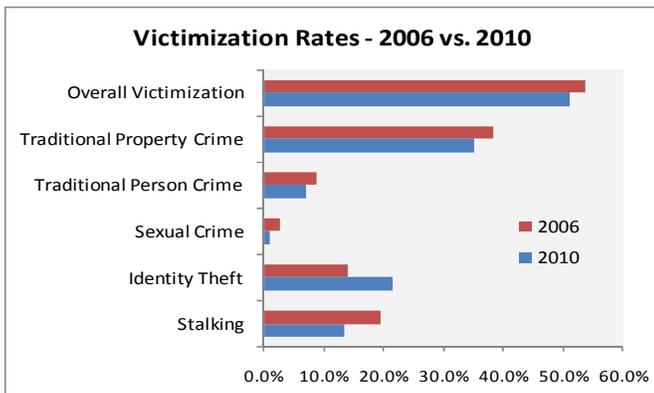
CCJJ is the designated state agency responsible for coordinating out-of-state fugitive extraditions for state and local law enforcement agencies. During FY'10, CCJJ coordinated 292 extraditions at a cost of \$348,168

## Utah Crime Survey 2010

Periodically CCJJ conducts a statewide survey assessing victimization in the previous year and over the lifetime, as well as various attitudes and perceptions about crime.

The latest version of this survey (fifth overall) was conducted in 2010, and assessed crimes that were experienced between May 2009 and May 2010. The 2010 survey sample (N = 2009) was larger and more balanced across important demographic categories (i.e., sex, age) than previous surveys, and included the addition of more diverse methods of data collection (online, cell phone) to the traditional sampling of landline telephones.

Victimization rates were down in the 2010 survey overall, and for most crime categories and specific crimes. As in past surveys, the 2010 survey asked respondents if they were victims of various property (motor vehicle theft, auto burglary, vandalism, burglary, larceny, and the special category of identity theft), person (robbery, assault, threats of violence, and the special category of stalking), and sexual (rape and other sexual assault) crimes. Overall, 51.0% of respondents experienced at least one of the crimes listed in the previous year (down from 53.6% in 2006); 35.2% experienced at least one of the traditional property crimes in the previous year (down from 38.5% in 2006); 7.2% experienced at least one of the traditional person crimes (down from 8.8% in 2006); and less than one percent (0.9%) experienced a sexual crime (down from 2.7% in 2006). The only specific crime rates that increased significantly from the previous survey were larceny (8.8%, up from 5.7%) and identity theft (21.5%, up from 14.1%).



This decrease in crime victimization likely reflects both recent decreases that have been seen in official

crime statistics (crime rates continued their recent decline in 2009 in both Utah and US data) and also some changes that were made to the questions (i.e., emphasis on crimes experienced in Utah only). Even with these factors, the decrease in victimization from previous surveys is more impressive considering that the 2010 sample was more balanced demographically, with previous samples being older and disproportionately female. Adding more younger and male respondents might have been expected to increase reported victimization rates.

On the other hand, the decrease in victimization was also accompanied by a decrease in rates of reporting crimes. Reporting rates were down substantially for most crime categories and specific crimes, with the exception of the sexual crimes. In many cases, victimization and reporting rates were influenced by various personal and situational factors related to the victim, including sex, age, race/ethnicity, socioeconomic status, and where they live (i.e., population density).

Crime was an issue that worried 71.9% of respondents, which ranked fourth behind the economy/unemployment, education, and illegal immigration (crime was 80% and the #1 issue in the 2006 survey). Similar to previous surveys, Utahns in 2010 reported feeling safe in their communities for the most part, though most believed that crime was at least sometimes a problem. Also similar to previous surveys, the vast majority of respondents felt that crime had increased (47.5%) or stayed the same (46.6%) over the past three years (though objective crime rates are down in this time period), and that it would either increase further (55.0%) or stay the same (39.5%) over the next three years.

Finally, to help inform the Utah Gang Task Force's assessment of the gang problem in Utah, several questions were added to the 2010 survey regarding the presence of gangs in the respondents' communities. Overall, 49.5% of respondents believed there is a gang presence in their community, with drug sales, drug possession, vandalism and graffiti most often cited. Gang presence varied significantly by location. Most felt that gang problems in their communities have stayed the same (58.9%) or gotten worse (31.4%) over the past three years, and that they will either continue to stay the same (37.0%) or get worse (49.8%) in the next three years. 55.9% of respondents were aware of the statewide Gang Task Force.

## Utah JAG Grant

In FY2010 the U.S. Department of Justice awarded Utah \$2,642,837 in formula grant funding from the Justice Assistance Grant (JAG) program. The Utah JAG formula grant program is administered by CCJJ and allocated to units of state and local government along with private non-profit and faith-based organizations throughout the state. JAG grant awards are limited to criminal justice agencies and criminal justice service providers.

FY 2010 JAG formula funding was allocated to various criminal justice purpose areas including: Law Enforcement Programs, Prevention/Education Programs, Corrections and Community Corrections Programs, Drug Treatment and Enforcement Programs, Planning/Evaluation/Technology Improvement Programs. In FY 2010 CCJJ awarded \$347,557 in JAG grant funding to Utah's multi-jurisdictional drug task forces.

## Utah State Task Force Grant

The Utah Legislature passed H.B. 91 in 2007 creating the Law Enforcement Operations Account (LEOA). CCJJ is required to grant funds from the LEOA under the State Task Force Grant program (STFG). Grants are awarded to criminal justice service providers in order to address illicit drug use and other crime issues. The first priority of the STFG grant program is to provide operational support for Utah's established multi-jurisdictional drug and crime task force units. CCJJ will allocate up to \$2.5 million annually (depending on available resources) to the task forces in order to meet this priority. STFG funding may also be used to enhance drug abuse prevention projects. In FY2010 CCJJ awarded \$1,580,184 in STFG grant funding to Utah's multi-jurisdictional drug task force projects.

## JAG and STFG Results

FY2010 JAG and STFG grants (along with funding from the State Asset Forfeiture Grant program) were used to assist 17 multi-jurisdictional drug and crime task force projects serving 26 of Utah's 29 counties. Last year, Utah's task force projects produced the following results: 2,572 arrests (+5.3% from LY); the removal of 44.6 kilograms (kg) of cocaine (+346% from LY); 53kg. of meth. (+82.8% from LY); 11,845 units of prescription medication (-31.3% from LY); and 1,396kg. of marijuana (+22.3% from LY). The task forces seized \$1.4 million in criminal assets (+15.5% from

LY) and made 324 public drug education presentations.

## State Crime Prevention Grant

Each year, the Utah Legislature appropriates monies to CCJJ for the State Crime Prevention Grant Program (SCPG). SCPG grants are awarded to governmental and non-governmental criminal justice service providers. The purpose of the program is to reduce and prevent crime in Utah communities. In FY10 \$200,000 was awarded to gang intervention programs.

## Utah Sexual Exploitation of Children Prevention Grant

In 2006, the Utah Legislature approved House Bill 170 - *Prosecution and Prevention of Child Pornography Offenses Amendments*. H.B.170 directs CCJJ to, "allocate and administer grants...for approved education programs to help prevent the sexual exploitation of children."

In FY2010 CCJJ maintained support for one internet safety project that had received SECP grant funding of \$373,000 in the prior fiscal year. The recipient agency, Utah Education Network (UEN), used SECP funding to develop a comprehensive internet safety program and website know as NetSafeUtah - [www.netsafeutah.org](http://www.netsafeutah.org)

In FY2010 UEN achieved the following results using SECP grant funding: Provided direct NetSafe training to 29,010 K-12 students, teachers and parents (60,600 since the start of the project); the UEN designed and launched a comprehensive website, [NetSafeUtah.org](http://NetSafeUtah.org), which received approximately 1,200 visitors per month; SECP funding is paying for seven regional Outreach Coordinators to provide Utah kids direct NetSafe training services; SECP funding for NetSafeUtah helped the Utah Department of Education meet federal internet safety education requirements necessary to secure federal Education Rate (e-Rate) funding of \$12 million dollars. UEN is a partner with: The Utah Office of Education, Public Broadcasting (UEN - TV), The Utah AG's ICAC Unit, U of U College of Education, Salt Lake Interfaith Round Table, Utah Head Start Centers and Utah Public Libraries. UEN and NetSafe Utah recently received a My Source Education Innovation Award from the Corporation for Public Broadcasting in Washington.

## Utah State Asset Forfeiture Grant (SAFG)

In 2004 the Utah Legislature passed Senate Bill 175 making federal and state asset forfeiture funding available for use in criminal justice projects. CCJJ developed the State Asset Forfeiture Grant (SAFG) program as a means of evaluating and distributing state forfeiture funds. SAFG grants are awarded to governmental agencies that provide criminal justice services. In FY 2010, CCJJ awarded approximately \$725,335 in SAFG grants (\$242,261 to drug court programming, \$231,653 to drug task force programming and \$251,421 awarded to eighteen state and local law enforcement agencies through a competitive RFP).

## Law Enforcement Support Account

The 2010 Legislature passed SB217 which required that CCJJ administer an account used for increased law enforcement in municipalities with halfway houses run by the Utah Department of Corrections. The total allocation for FY 2011 is \$619,000.

## Justice Data Integration

Information systems contribute to every aspect of criminal justice. Utah's information technology is among the most advanced in the country. Utah is recognized as a leader in the coordination of information systems development and in the development of communication strategies to share data with our federal, state, and local partners.

The cornerstone of this effort is the Enterprise Service Bus (EBS) and the global justice XML standards

which enable quicker development of integrated applications, enhance interagency work flow, and lead the way to the next level of integration. Using both state and federal money, Utah continues to work on this important project.

## Technology Priorities

### Warrants

The current warrant system was developed over 10 years ago. CCJJ has helped create the specification and find the funding to create a new warrants system. The system will be implemented by July 2011.

### Protective Orders

Under the leadership of CCJJ, the development and implementation of a new protective order system is underway. In addition to more timely and complete information, the new system will provide the opportunity for those requesting a protective order to be notified at time of service.

### e-Citations

Work continues to encourage law enforcement agencies to electronically submit citations to a statewide database. e-Citations are a critical component in our plan to improve the timeliness and completeness of our criminal justice database and provide the necessary platform for electronically filing these cases with the courts.

## Affiliated Boards and Commissions

Sentencing Commission  
Board of Juvenile Justice  
Substance Abuse and Anti-Violence Coordinating Council  
Sexual Violence Council  
Council on Victims of Crime  
Crime Victim Reparations Board

## Utah Commission on Criminal and Juvenile Justice

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**Dan Becker**  
*State Court Administrator*

**Lance Davenport**  
*Commissioner of Public Safety*

**Adam Cohen**  
*Utah Board of Juvenile Justice*

**Curt Harms**  
*Chair, Board of Pardons and Parole*

**Representative Eric Hutchings**  
*Utah House of Representatives*

**Camille Anthony**  
*Chair, USAAV Council*

**Chief Mike Larsen**  
*Utah Chiefs of Police Association*

**Kathleen Christy**  
*Public Education Representative*

**Judge Elizabeth Lindsey**  
*Utah Juvenile Court*

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*Division of Juvenile Justice Services*

**Richard McKelvie**  
*U.S. Attorney's Office*

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*Statewide Association of Prosecutors*

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*Utah Sheriffs Association*

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*Citizen Representative*

**Tom Patterson**  
*Utah Department of Corrections*

**Lana Stohl**  
*Division of Substance Abuse and Mental Health*

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*Utah Council on Victims of Crime*

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*Utah State Bar Representative*

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*Utah Sentencing Commission*