



Utah Commission
on Criminal and
Juvenile Justice

2007 ANNUAL REPORT

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The Utah Commission on Criminal and Juvenile Justice (CCJJ) was created to:

- Promote broad philosophical agreement concerning the objectives of the criminal and juvenile justice system in Utah.
- Provide a mechanism for coordinating the functions of various branches and levels of government concerned with criminal and juvenile justice.
- Coordinate statewide efforts to reduce crime and victimization in Utah.

CCJJ Updates

Drug Offender Reform Act

An estimated 85% of Utah's prison population has a substance abuse problem. For some offenders, providing treatment may be more effective than a prison stay in stopping their criminal behavior.



The Drug Offender Reform Act (DORA), passed during the 2007 General Session of the Utah Legislature, changes how the justice system handles offenders with a drug-related problem. Substance abusing offenders are identified so that judges have more information at sentencing. Judges, while not required to mandate treatment, are provided with the resources needed to

sentence offenders to treatment programs. More than \$8 million was appropriated during FY'08 to provide assessment, treatment, and supervision for offenders with substance abuse problems. CCJJ and the Utah Substance Abuse and Anti-violence Coordinating Council are tasked with coordinating the implementation of the program statewide.

Utah End Meth Now Campaign



Methamphetamine manufacturing, use and related crimes have a significant impact on Utah. Unlike the patterns seen with other illegal drugs, female meth users outnumber men. Meth abuse peaks for women during their childbearing years, leading to a tremendous toll on Utah's children and families.

Utah Governor Jon Huntsman, Jr., launched the \$2-million **End Meth Now** public awareness campaign in September. According to Governor Huntsman, "The first step to overcoming this devastating drug is for citizens to become aware of the increasing toll methamphetamine is taking on life in Utah. Meth use harms all Utah citizens, regardless of whether they have fallen prey to

addiction or if they fall within the circle of influence of someone who is using."

End Meth Now aims to provide education to friends and family on the warning signs of meth and how to obtain treatment. The campaign includes television, radio, print advertisements, outreach efforts.

Disproportionate Minority Coordinator

CCJJ has recently created a new position for a Disproportionate Minority Coordinator (DMC). The DMC will have responsibility for creating plans designed to reduce the proportion of minorities in the juvenile justice system.

The State Office of Domestic and Sexual Violence

The State Office of Domestic and Sexual Violence (ODSV) has provided 10 years of service to victims, agencies, and organizations who work to end domestic violence and rape and sexual assault. This office currently staffs two councils—the Utah Sexual Violence Council and the Child and Family Cabinet Council.

The mission of the Utah Sexual Violence Council is to promote a climate where sexual violence is recognized as a priority issue that impacts all Utah communities. The Council has been working on legislation to comply with the provisions of the federal Adam Walsh Act of 2006; a survey on the unmet need for sex offender

therapy in the community; establishing a fund to provide grants for treatment for victims of sexual assault; an updated training curriculum for POST; and a seminar for prosecutors on the advanced skills needed to successfully try sexual assault cases.

The Child and Family Cabinet Council was created by the Governor in 2007 to address quality of life issues facing children and families. The Council is working on the issues of health insurance for children, early childhood education, preventing domestic violence and sustaining crisis nurseries.

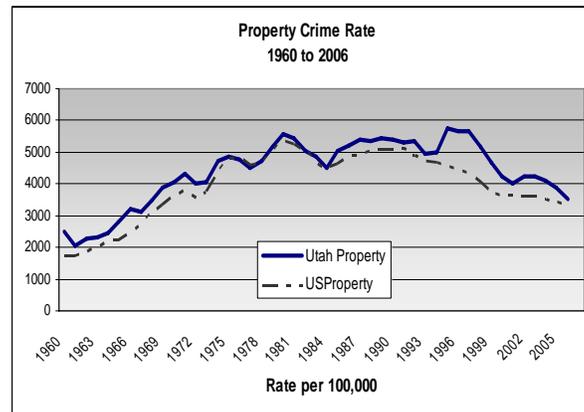
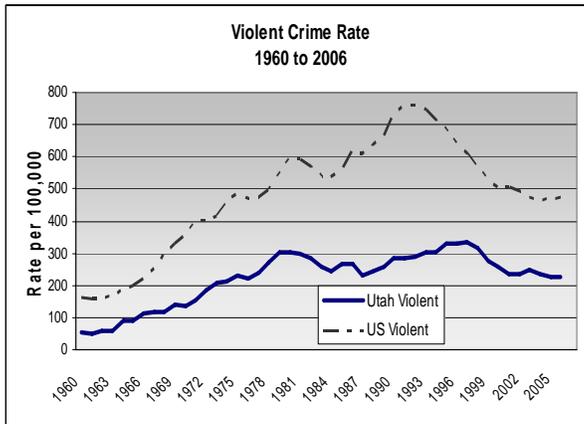
Crime in Utah

Utah and U.S. Index Crime Rate 1960 to 2005

Utah's index crime rate in 2006 was 3,741 per 100,000, reflecting a 8.7% decrease over 2005. Since its most recent peak in 1995, Utah's total index crime rate has consistently decreased, resulting in the lowest index crime rate since 1969. Index crimes include murder, rape, robbery, aggravated assault, burglary, larceny, motor vehicle theft, and arson. Over the past 40 years, Utah's index crime rate has paralleled the national index crime rate.

Utah and U.S. Violent Crime Rate 1960 to 2006

Utah's violent crime rate in 2006 was 224 per 100,000, a 1.2% decrease over 2005. Since its most recent peak in 1997, Utah's violent crime rate has also continually decreased, resulting in the lowest rate since 1976.



Historically, Utah's violent crime rate is well below the national rate. In 2006, Utah's violent crime rate was less than half the national rate of 473 per 100,000. The only crime category in which Utah exceeds the national rate is rape.

Comparing violent crime rates from 2005 to 2006, murder decreased 21.7%, rape decreased 8.6%, robbery increased 10.2%,

and aggravated assault decreased by 3.7%.

Utah and U.S. Property Crime Rate 1960 to 2006

Utah's property crime rate in 2006 was 3,516 per 100,000, a 9.1% decrease over 2005. Since its peak in 1995, Utah's property crime rate has consistently decreased, resulting in the lowest rate since 1968.

Comparing property crime rates from 2005 to 2006, burglary decreased 4.9%, larceny decreased 10.4%, and motor vehicle theft decreased 5.4%.

Utah's property crime rate has been similar to the national rate over the past four decades, with Utah's rate modestly higher than the national rate. The large gap between the two rates beginning in 1995 has narrowed considerably over the past seven years. Utah's property crime rate remained higher than the national rate in 2006.

Boards and Commissions

- Sentencing Commission
- Board of Juvenile Justice
- Substance Abuse/Anti-violence Coordinating Council
- Sexual Violence Council
- Council on Victims of Crime
- Crime Victim Reparations Board

Extraditions

CCJJ is the designated state agency responsible for coordinating out-of-state fugitive extraditions for state and local law enforcement agencies. CCJJ processes between 350 and 400 extraditions annually. During fiscal year 2007, CCJJ coordinated 353 extraditions at a cost of \$210,144.

Juvenile Justice Grant Programs

Title II Formula Grants

The Title II federal grant program, administered in Utah by CCJJ, supports the development of new education, research, prevention, diversion, treatment, and rehabilitation programs targeting juvenile delinquency. These grants also provide funds to ensure Utah's continued compliance with the core requirements of the Juvenile Justice and Delinquency Prevention Act. In 2007, the Utah Board of Juvenile Justice made twelve awards for juvenile justice projects throughout the state.

The disproportionate contact of minority youth in Utah's juvenile justice system remains a high priority along with the lack of programming for girls in the system. Several programs were funded to divert minority youth earlier from the juvenile justice system. A number of gender-

specific programs were funded with a focus on ethnic populations. Delinquency prevention projects in rural Utah also remained a priority with projects in Tooele, Weber, Box Elder and Summit counties.

Juvenile Accountability Block Grant (JABG)

JABG grants reduce juvenile offending through accountability-based programming. Utah's 2007 award of \$493,500 reflects a \$1,313,438 reduction from 2003 funding levels.

The program has funded safety and management training for juvenile probation officers. Other projects include court program evaluation and improvement, motivational interviewing training for juvenile probation officers and a juvenile court report card to the community. Funding was also provided to implement the first stages of delinquency guidelines as identified by OJJDP and the National Association of Juvenile

and Family Court Judges in the Third Judicial District. Again this year, Utah allocated additional resources for placements for Utah's most delinquent youth through Juvenile Justice Services.

Title V Community Delinquency Prevention Grants

The Title V grant program funds collaborative, community-based delinquency prevention efforts. Federal grant dollars for this program have diminished substantially. The Title V program currently involves one South Salt Lake City program. This project sustains after school programming for more than 300 youth at Granite Park Middle School. To receive funding, communities are required to form a Prevention Policy Board, conduct a thorough risk and resource assessment, and develop a three-year action plan aimed at providing assessed needs for each community.

Utah Byrne/JAG Grant

The US Department of Justice awarded Utah \$2.4 million in formula grant funds from the Justice Assistance Grant (JAG) program. The Utah JAG program is administered by CCJJ and allocates funds to units of state and local government along with private non-profit and faith-based organizations throughout the state. JAG grants are limited to criminal justice agencies and criminal justice service providers.

The 2007 JAG funding was used to assist 19 multi-jurisdictional drug and crime task force units serving 26 of Utah's 29 counties. Last year, task force work yielded 2,803 arrests and removed 35 kilograms (kg) of cocaine, 65 kg of meth, 3668 drug units of

prescription medications and 345 kg of marijuana from Utah communities. The task forces also dismantled 12 meth labs and made 439 public drug education presentations.

FY'08 JAG funding is obligated to various criminal justice projects including: drug treatment, internet crimes and identity theft, crime lab enhancements, forensic training, criminal justice technology, electronic DUI citations, cold case review, forensic education, and law enforcement equipment purchases.

Utah State Task Force Grant

The Utah Legislature passed H.B. 91 in 2007 creating the Law Enforcement Operations Account (LEOA). CCJJ is required to grant

funds from the LEOA under the State Task Force Grant program (STFG).

Grants are awarded to criminal justice service providers to address illicit drug use and other crime issues. The first priority of the STFG grant program is to provide support for Utah's established multi-jurisdictional drug and crime task force units. CCJJ will allocate up to \$2.5 million annually (depending on available resources) to the task forces in order to meet this priority. STFG funding may also be used for drug abuse prevention projects.

Utah State Crime Prevention Grant

Each year the Utah Legislature appropriates monies to CCJJ for

the State Crime Prevention Grant Program (SCPG). SCPG grants are awarded to governmental and non-governmental criminal justice service providers. The program's purpose is to reduce and prevent crime in Utah communities.

CCJJ awarded \$200,000 in SCPG funding in FY'07 for crime prevention projects including: community crime prevention; auto theft prevention; projects that serve at-risk youth and parents; and bullying/cyber-bullying programs.

Utah Sexual Exploitation of Children Prevention Grant

In 2006, the Utah Legislature approved House Bill 170 - *Prosecution and Prevention of Child Pornography Offenses Amendments* establishing a \$1 million grant program to be administered by the CCJJ.

Specifically, H.B.170 directs CCJJ to, "allocate and administer grants, from monies made available, for approved education programs to help prevent the sexual exploitation of children."

Last year CCJJ awarded Sexual Exploitation of Children Prevention (SECP) grants to five service providers. The projects reached 70,584 youth and parents with SECP training following the NetSmartz curriculum. Train-the-trainer information was provided to 745 people and 26 Utah prosecutors were trained to handle sexual exploitation cases. SECP funding was used to develop a comprehensive internet safety website, www.netsafeutah.org. The website has received approximately 11,000 hits to date. The SECP message reached tens of thousands of Utahans this past year through these efforts.

Utah State Asset Forfeiture Grant (SAFG)

In 2004, CCJJ developed the State Asset Forfeiture Grant (SAFG) as a means of distributing state forfeiture funds. SAFG grants are awarded to governmental agencies that provide criminal justice services. CCJJ awarded approximately \$200,000 in SAFG grants in FY'07.

Justice Data Integration

Information systems contribute to every aspect of homeland security and law enforcement. Utah's information technology is among the most advanced in the country. Utah is recognized as a leader in the coordination of information systems development and in the development of communication strategies to share data with our federal, state, and local partners.

The cornerstone of this effort is Utah's Criminal Justice Information System (UCJIS), a web portal that allows law enforcement to view data from virtually any justice agency. Using global justice XML standards in the development of UCJIS facilitated the creation of a web portal where information is available to those who need it, when they need it. In addition, UCJIS incorporates "smart searches" and a unified display. UCJIS is one of the most advanced applications of its type in the nation.

Data applications integrated into UCJIS are: Driver's License, Criminal History, Statewide Warrants/Protective Orders, O-Track (Department of Corrections), CORIS (Administrative Office of the Courts), and many local law enforcement databases.

Utah will soon have a new tool to aid its integration efforts. The Enterprise Service Bus is technology that will enable quicker development of integrated applications, enhance interagency work flow, and lead the way to the next level of integration.

Utah Commission on Criminal and Juvenile Justice

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