

# MEETING MINUTES

<b>Committee</b>	<b>COMMISSION ON CRIMINAL &amp; JUVENILE JUSTICE</b>
<b>Date</b>	<b>Thursday, October 8, 2009</b>
<b>Time</b>	<b>10:30 a.m. – 5:00 p.m.</b>
<b>Location</b>	<b>Department of Transportation – 4501 South 2700 West, Salt Lake City</b>
<b>Members Present</b>	Judge Judith Atherton, Dan Becker, Paul Boyden (for Lohra Miller), Commissioner Lance Davenport, Clark Harms, Representative Eric Hutchings, Brent Kelsey (for Mark Payne), Chief Mike Larsen, Judge Elizabeth Lindsley, Stan Parrish, Tom Patterson, Reed Richards, Attorney General Mark Shurtleff, Greg Skordas, Carlene Walker
<b>Members Excused</b>	Maria Garciaz, Gary Jorgensen, Carol Lear, Dan Maldonado, Richard McKelvie, Sheriff Lynn Nelson
<b>Guests</b>	Mike Haddon, Moises Prospero, Marjean Searcy, Kirk Torgensen, Bob Yeates, Tienielle Young
<b>Staff</b>	Mary Lou Emerson, Reg Garff, Ron Gordon, Jennifer Hemenway, Jo Lynn Kruse, Dave Loden, Chris Mitchell, Cuong Nguyen, Ben Peterson, Ned Searle, Jacey Skinner, Monica Taylor, Dave Walsh, Doreen Weyland, Richard Ziebarth
<b>Agenda Item</b>	<b>Welcome &amp; Approval of Minutes</b>
<b>Notes</b>	Stan Parrish welcomed all present.  <b>Motion:</b> Kirk Torgensen made a motion to approve the meeting minutes of August 13, 2009. The motion was seconded by Reed Richards and passed unanimously.
<b>Agenda Item</b>	<b>Title II Grants</b>
<b>Notes</b>	Reg Garff reported there is \$506,352 available to fund Title II continuation projects. Grant applications were reviewed and scored by members of the Utah Board of Juvenile Justice (UBJJ). He reviewed the Title II grant budget recommendations.  <b>Motion:</b> Dan Becker made a motion to approve the Title II grant budget recommendations. The motion was seconded by Greg Skordas and passed unanimously.
<b>Agenda Item</b>	<b>Possible Grant Projects</b>
<b>Notes</b>	Richard Ziebarth reported the projects that need to be discussed and voted on today: 1) Statewide Prescription Drug Abuse Awareness Campaign, 2) Department of Corrections (DOC) O-Track move to JAVA Platform (F-Track), 3) Department of Public Safety (DPS) quality document control system (software), and 4) U of U Law Enforcement Professionals Training. He said the Executive Committee reviewed these programs and asked that further information be brought before the full Commission for discussion.  <u>Statewide Prescription Drug Abuse Awareness Campaign</u> Marjean Searcy from the Salt Lake City Police Department reported that Utah is ranked 5 <sup>th</sup> in the nation for pharmaceutical abuse. She said in 2007 there were 317 overdose deaths in Utah. Marjean noted that the End Meth Now campaign has been very successful and is what they want to model the prescription drug abuse campaign after. She reviewed the guidelines that were used for the End Meth Now campaign and showed

	<p>TV spots from the campaign.</p> <p><b>Motion:</b> Attorney General Mark Shurtleff made a motion to approve the Statewide Prescription Drug Abuse Awareness Campaign in the amount of \$250,000. The motion was seconded by Judge Judith Atherton and passed unanimously.</p> <p><u>O-Track move to JAVA Platform (F-Track) and DPS Quality Document Control System</u> Richard reported CCJJ has supported O-Track through grant funding for many years. It has been an effective tool for DOC and they are now looking at building in an enhancement. Mike Haddon reported that O-Track is the operational database system for DOC and they have been using it for a number of years. When they initially started developing this system they leveraged the development by partnering with other states (Alaska, Idaho, and New Mexico). Many years ago there was a split and a couple of the states decided to move in the JAVA direction rather than the client server direction, which is what O-Track is on. DOC met with other states and made a decision to move O-Track to the JAVA platform. Mike said this funding would be used to train staff on the JAVA language so they will be able to support the new O-Track system on the JAVA platform.</p> <p>Richard reported the accreditation of the State Crime Lab and the three satellite agencies is paramount to their credibility in being a resource for prosecution. Utah is one of the states with fully accredited crime labs; only about half the country has these accredited labs. He said this funding would be used for software.</p> <p><b>Motion:</b> Chief Mike Larsen made a motion to approve the O-Track grant in the amount of \$40,000 and the DPS Quality Document Control System in the amount of \$25,000. The motion was seconded by Representative Eric Hutchings and passed unanimously.</p> <p><u>U of U Law Enforcement Professional Training (2<sup>nd</sup> Year)</u> Richard reported this program is considered a continuation project, which was funded with 2008 JAG money. As a continuation project they are eligible for a second of three years of possible funding. He said the Chiefs Association and the Sheriffs Association requested that the University of Utah provide professional development training to help with the anticipated retirement of law enforcement professionals throughout the state.</p> <p><b>Motion:</b> Reed Richards made a motion to approve the Law Enforcement Professional Training grant in the amount of \$26,250. The motion was seconded by Commissioner Lance Davenport and passed unanimously.</p>
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<b>Agenda Item</b>	<b>DUI Report</b>
<b>Notes</b>	<p>Mary Lou Emerson reviewed the draft Seventh Annual DUI report to the Utah Legislature. She is scheduled to present the report to two interim committees on October 21<sup>st</sup>. Mary Lou expressed her appreciation for those who contributed information to the report.</p> <p><b>Motion:</b> Dan Becker made a motion to approve the Seventh Annual DUI report. The motion was seconded by Paul Boyden and passed unanimously.</p>

<b>Agenda Item</b>	<b>CCJJ Duties</b>
<b>Notes</b>	<p>Ron Gordon reported as you read through the statutory duties for the Commission you will see some common themes, including, communication, studying, evaluating and reporting, policies, grant monies, research, and information systems. Ron said one duty listed in the statute is to provide a comprehensive criminal justice plan annually. He</p>

	mentioned this is done on an ongoing basis when funds are distributed or when research projects or study items are prioritized. Ron asked what would be the best way to provide this plan on an annual basis. One suggestion made was to have a strategic agenda, which would be something to gage current activities against in a relatively straight forward fashion. A comment was made that there needs to be direction, focus, and an agreed upon priority. It was also mentioned that linking criminal justice system priorities to how dollars are allocated is something that needs improvement. Ron recommended that staff take the study items discussed today and start compiling them into a strategic agenda.
<b>Agenda Item</b>	<b>Awards Presentation</b>
<b>Notes</b>	The CCJJ annual award was presented to Bob Yeates for his contributions to the criminal justice system.
<b>Agenda Item</b>	<b>CCJJ Annual Plan</b>
<b>Notes</b>	Chris Mitchell reviewed the CCJJ Annual Plan, including, accomplishments and goals and objectives for the coming year.
<b>Agenda Item</b>	<b>Evidenced-Based Practices</b>
<b>Notes</b>	<p>Moises Prospero gave a presentation on using Evidenced Based Policies and Practices (EBPP) to reduce recidivism. He reviewed the four principles of effective intervention (RNR+1) which include, risk, need, responsivity, and fidelity. He also reported on incarceration versus treatment. Moises said findings show that incarceration is likely to increase or not affect recidivism and recidivism equals revictimization of the community. EBPP's are likely to decrease recidivism and are cost-beneficial. RNR+1 targets criminogenic needs and use cognitive behavioral approaches.</p> <p>Brent Kelsey said CCJJ could play a real vital role in pulling together a number of separate initiatives to implement evidenced based practices. He noted they need to make sure providers are serving persons appropriately. Brent mentioned another way they could be effective is by consolidating and jointly purchasing evidenced based services in order to save money.</p> <p>Ron Gordon reported the Executive Committee has been discussing setting aside a certain portion of JAG grant funding for evidenced based practices and policies. He said this concept has been discussed with a number of them and a couple of suggestions have been brought forward, 1) this is a good idea, we want to make sure policy is driven by evidence wherever possible and 2) not to forget that one of the purposes for grant funding is to try new things. Dan Becker reported setting aside these funds would allow them to make sure programs they are funding can be demonstrated as evidenced based. He said they could build in a strong evaluation component to the grant requirements, so when a grant is finished it can be evaluated. Dan noted they would need to determine how to build this into the grant program, what the criteria would be, and what do they mean by evidenced based. Reg Garff reported they can put the evidenced based criteria into the RFP itself, asking them to identify the model program and the evidenced based practices that will be used to implement the program. A comment was made that it makes sense for the agency who is applying for funding to state how the program is going to work and how it is going to be measured. Additional funding can then be given to the program if needed for measurement purposes. Dan Becker said they have two issues, 1) what should the criteria look like for issuing grants that have both a front end and back end component and 2) what do they do with the \$331,974.</p>

	<p><b>Motion:</b> Carlene Walker made a motion to start drafting an RFP that includes evidenced based practices and performance measures, which does not require a response until during or after the Legislative Session. Also, to approve using up to \$50,000 for pursuing this new program, including researching what other states have done. The motion was seconded by Attorney General Mark Shurtleff and passed unanimously.</p>
<b>Agenda Item</b>	<b>Sentencing and Incarceration Policies</b>
<b>Notes</b>	<p>Chris Mitchell gave a presentation on incarceration data. Ron asked if there are certain topics the Commission would like to discuss at future meetings. Topics mentioned include:</p> <ul style="list-style-type: none"> <li>• Look at increased minimum terms and how it affects cost.</li> <li>• Look at the numbers for second and third degree felony sex offenses and length of stay compared to out of prison bed treatment capacity. Persons may be staying longer because there is no where to treat them outside of prison.</li> <li>• Drill down into more detail on drug admissions to find out what the history is on persons being admitted on drug offenses, is there an alternative.</li> <li>• Look at detail on the make-up of the people who are re-admitted and parole and probation violations in terms of what the nature of their re-admission is.</li> <li>• Have a parole violator center available where people could be rotated through at less than three month increments; this would free prison beds.</li> <li>• Look at how they deal with drug offenders and treatment while they are incarcerated. They may be keeping people incarcerated while they are awaiting placement into a treatment program or putting them in jail to participate in a treatment program. What role does incarceration play with treatment and should it play a role.</li> <li>• Identify a prison diversion program.</li> <li>• Make sure there is adequate programming in the prison.</li> <li>• Make sure probation officers have adequate tools to take care of offenders who have been released or diverted.</li> </ul>
<b>Agenda Item</b>	<b>Philosophical Statements to Guide Positions on Legislation</b>
<b>Notes</b>	This item will be discussed at a later date.
<b>Agenda Item</b>	<b>Other Business</b>
<b>Notes</b>	<p>Ron noted the Commission will need to have a brief meeting in November in order to approve stimulus grants. An e-mail will be sent with possible dates for this meeting.</p> <p>Ron mentioned CCJJ has a new food policy, which states that food will no longer be purchased for any meetings, with the exception of an all-day meeting.</p>
<b>Next Meeting</b>	<b>The next meeting is scheduled for Thursday, December 10, 2009 from 12:00 p.m. to 2:00 p.m., at the State Capitol Complex, Senate Building, in the Copper Room.</b>