The DORA process, including enhanced treatment options and a collaborative supervision model, improved treatment completion rates. Treatment completers (both probation and parole) did significantly better than non-completers on post-DORA criminal justice outcomes.

**DORA Statewide Evaluation**
- At the end of the 2010 study period (June 30, 2010), 40% of probationers and 13% of parolees were still under supervision.
- Factors associated with successful supervision completion were: lower LSI (risk) score at intake, having a drug conviction at DORA qualification, older age at DORA start, more days in treatment during DORA, and utilizing less intensive treatment (e.g., outpatient instead of intensive outpatient).
DORA Pilot Evaluation
- As of the November 2010 evaluation update, nearly all DORA Pilot participants had exited probation (2% were still active on probation) and post-supervision follow-up times were over three years on average.
- DORA participants, when compared to offenders in the control group, received significantly more assessments and treatment, were significantly more likely to complete treatment, and received more intensive supervision.
- Offenders who completed a treatment admission had significantly better post-supervision outcomes (e.g., fewer BCI arrests, new convictions, and new prison commitments).
- The foundations of DORA are sound: fewer days from conviction to probation start was associated with a greater likelihood of successful completion of probation; completing a treatment admission during supervision was associated with a 7-11 times greater likelihood of successful completion of probation; and having probation officer contacts in the community was associated with an over three times greater likelihood of successful completion of probation.

DORA in FY 2010 and FY 2011
In response to the cuts in DORA funding, a new implementation protocol was created for FY 2010, and has continued in FY 2011. A proposal developed collaboratively by the Department of Human Services, Department of Corrections, and the Utah Association of Counties was formulated to implement DORA as widely as possible within the limited funding remaining.

On July 1, 2009, a modified version of DORA began with approximately $3.1 million in one-time funding. The full DORA model (treatment and supervision) is currently being implemented in four Local Substance Abuse Authority areas of the state: Weber County, Davis County, Salt Lake County and Utah County. In addition, DORA treatment funding was appropriated to two additional Local Authority areas: Bear River (Cache County) and Southwest Utah (Iron and Washington Counties).


Alcohol Funds Oversight
In compliance with the Utah Code (§32A-1-115), the USAAV Council oversees the utilization of beer tax monies appropriated annually to Utah’s municipalities and counties “for programs or projects related to prevention, treatment, detection, prosecution, and control of violations of [the Alcoholic Beverage Control Act] and other offenses in which alcohol is a contributing factor, [including] the confinement or treatment of persons arrested for or convicted of [such] offenses . . .”. Counties and municipalities that receive $1,000 or more are required to submit an annual report to the USAAV Council detailing how their funds were used. Failure to report may result in loss of funds.

USAAV Council Welcomes New Chair
In April 2010, the USAAV Council members elected Camille Anthony as their new chairperson, following her appointment by Governor Herbert as the Council’s citizen representative.

An attorney by profession, Camille is not new to the USAAV Council. She served as Executive Director of the Utah Commission on Criminal and Juvenile Justice under Governor Leavitt, during which time she was a member of the Council. Most recently, she has been a co-director of the Utah Criminal Justice Center (UCJC) at the University of Utah. Camille replaces Dr. Gary Jorgensen, who retired after serving as USAAV chair from 2003-2009.

USAAV Name Change
In response to the increased emphasis on substance abuse issues in the state, paralleled by the growth in entities dealing with violence, the 2010 Legislature eliminated the anti-violence component that was added to the USAAV Council’s duties in 1994 to address the youth gang problem, in order to prevent duplication of efforts. USAAV was thus returned to its original focus on substance abuse, and the Utah Substance Abuse and Anti-Violence Coordinating Council became the Utah Substance Abuse Advisory Council.

The FY 2010 appropriation in the amount of $5,622,600 was utilized for the following statutory purposes:

| Percent of Local Governments Utilizing FY 2010 Alcohol Funds for Each Purpose Area* |
|---------------------------------|-----|
| DUI Law Enforcement             | 50% |
| General Alcohol-Related Law Enforcement | 51% |
| Prosecution/Court Costs for Alcohol-Related Cases | 28% |
| Treatment of Alcohol Problems   | 3%  |
| Alcohol-Related Education/Prevention | 38% |
| Confinement or Alcohol Law Offenders | 9%  |

*Local governments may use alcohol funds for more than one of the six categories outlined in the statute.
2010 USAAV Governor’s Awards

Each year, the Utah Substance Abuse Advisory Council honors individuals, programs, and organizations that have made outstanding contributions to Utah’s efforts to eliminate substance abuse and its consequences. The 2010 USAAV Governor’s Awards were presented to 16 individuals.

eWarrant Development Team

Fifteen individuals who played critical roles in envisioning and providing leadership and technical expertise for the design, implementation, and testing of Utah’s electronic search warrant system received Governor’s Awards. The eWarrant System provides state-of-the-art technology that is helping to protect Utah’s citizens from the dangers of drivers impaired by alcohol and other drugs on the state’s roadways.

Until the advent of the e-Warrant System, when an officer stopped a suspected impaired driver, and the driver refused to submit to chemical tests, it took the officer from 2-4 hours to submit an application for a warrant and get it back in order to compel the driver to provide this critical, time-sensitive evidence. While this new technology may be used in circumstances other than DUls, its impact on the crime of driving under the influence is significant, given that there as many as 1,800 refusals each year. The eWarrant System enables the officer to apply online for a search warrant, which can generally be obtained in 5-10 minutes, thus preserving key evidence in the case and enabling the officer to return to patrol duties and protect the public safety.

The Honorable Christine M. Durham, Chief Justice of the Utah Supreme Court; Rick Schwermer, Assistant State Court Administrator for the Administrative Office of the Courts; Paul Boyden, Executive Director of the Statewide Association of Prosecutors; and Edward S. McConkie, former director of the Bureau of Criminal Identification for the Utah Department of Public Safety were presented with Governor’s Awards for holding the initial discussions and ultimately recognizing the security, quality, usability, availability, and timeliness of the search warrant and search warrant process could be substantially improved by moving to an electronic system.

The Honorable Robert K. Hilder, Presiding Judge for the Third District Court, and the Honorable Brendan P. McCullagh of the West Valley City Justice Court, received Governor’s Awards for serving as on-call judges for the early implementation and testing of the eWarrant System.

Chad Platt, Deputy Salt Lake County District Attorney, was recognized for providing the leadership and expertise to ensure the eWarrant System was implemented in compliance with Administrative Rule 40 and applicable laws, including designing and writing the templates for both the application and order for the eWarrants, as well as the procedures for the eWarrant process. Jacob Dunn, a supervisor with the Bureau of Criminal Identification in the Utah Department of Public Safety, was recognized for providing training and assistance to law enforcement officials as they adopted the new process.

The following four individuals received Governor’s Awards in recognition of their exceptional technological skills and understanding of how to link the disparate systems and databases in the Utah’s criminal justice system: Jennifer Hemenway, former IT Analyst and current Director of Research for the Utah Commission on Criminal and Juvenile Justice; Mike Sadler, IT Programmer Analyst for the Utah Department of Technology Services; Ron Bowmaster, Director of Information Technology for the Administrative Office of the Courts; and Joe Thomas, System Architect with the Utah Department of Public Safety.

Governor’s Awards were also presented to three members of the Utah Highway Patrol who were on the front lines of implementing the new eWarrant technology, including: Lieutenant Steve Winward, Lieutenant Robert Anderson, and Lieutenant Mike McKay.

Art Brown

In addition to the eWarrant Team, a 2010 Governor’s Award was presented to Art Brown, a citizen who has literally “moved the needle” through his untiring efforts to prevent impaired driving and underage drinking in Utah. Art, who currently serves as president of the Utah Chapter of Mothers Against Drunk Driving (MADD), became involved when his infant grandson was killed by a drunk driver in 2000. Since this tragedy, he has turned his grief into action that is helping to save lives.

Art’s comprehensive approach has encompassed advocating for laws that both deter impaired driving and reduce recidivism. His passion has led him to address not only impaired driving, but also its root cause, underage drinking, and in this arena Art has led both Utah and the nation.

Art has sought a two-pronged approach to underage drinking: curtail the retail supply of alcohol through a rigorous compliance check program, and address the social supply through a media and education campaign targeting parents. The resulting Eliminating Alcohol Sales to Youth (E.A.S.Y.) compliance check program and ParentsEmpowered media campaign were both recognized by the USAAV Council with Governor’s Awards in 2009. They have also received national awards and recognition, and many other states are seeking to emulate them.

The USAAV Council presented its 2010 Governor’s Award to Art Brown in recognition of his extraordinary leadership, tireless and passionate advocacy, and sustained efforts to prevent impaired driving and underage drinking in Utah.
USAAV MVP Award

Mark I. Payne
In July of 2010, the substance abuse and mental health community lost a valued colleague and friend with the sudden and untimely passing of Mark Payne. At the time of his death, Mark was serving as director of the Utah Division of Substance Abuse and Mental Health (DSAMH), a position he was actively recruited for in 2005, after serving as Superintendent of the Utah State Hospital for 12 years. From 2005 to 2010, Mark was also a dedicated and active member of the USAAV Council.

Mark generously applied his principled leadership and considerable expertise to the five years he served on USAAV. While his professional background was primarily in the area of mental health, as director of DSAMH Mark made significant contributions to the substance abuse field. He and his staff worked with the Governor’s Office to vigorously attack Utah’s methamphetamine problem through a joint state and county initiative. Meth use is now down in Utah, and an effective dialogue about this issue has been opened with Utah families. Mark understood that awareness was the key to halting meth use.

Mark’s leadership has also resulted in improved services for those with co-occurring mental illness and substance abuse disorders. Throughout his career, Mark was committed to promoting and ensuring hope and recovery for those suffering from mental illness and addictive disease.

Mark was honored with the USAAV Harold L. Morrill MVP Award in recognition of his exemplary leadership and dedicated service to the USAAV Council and the substance abuse field.

Utah Substance Abuse Advisory Council

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Utah League of Cities and Towns

Jesse Soriano
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Lana Stohl
Utah Division of Substance Abuse and Mental Health

Chief Paul Tittensor
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Kirk Torgensen
Utah Attorney General’s Office

Anna Kay Waddoups
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Denise Leavitt, Vice Chair

DORA Oversight Committee
Craig Burr, Chair
Richard Nance, Vice Chair

Drug-Endangered Children Committee
Dr. Karen Buchi, Chair
Palmer DePaulis, Vice Chair

DUI Committee
Anna Kay Waddoups, Chair
Paul Boyden, Vice Chair

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